

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 SCA-01 EB-07 VO-03 A-01 MMO-01 ABF-01

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P 291711Z SEP 76

FM AMEMBASSY OTTAWA

TO SECSTATE WASHDC PRIORITY 1212

C O N F I D E N T I A L SECTION 1 OF 2 OTTAWA 3921

E.O. 11652: GDS

TAGS: AORG

SUBJECT: 1976 PRINCIPAL OFFICERS CONFERENCE: DISCUSSION SUMMARY
AND ACTION REQUIREMENTS

1. A PRINCIPAL OFFICERS CONFERENCE WAS HELD AT
EMBASSY OTTAWA ON SEPT 20-22, 1976, WITH ALL PRINCIPAL
OFFICERS FROM CANADIAN CONSTITUENT POSTS IN
ATTENDANCE. THIS TELEGRAM SUMMARIZES KEY POINTS
WHICH EMERGED FROM THE DISCUSSIONS AND INDICATES
ACTIONS TO BE TAKEN BY DEPARTMENT, EMBASSY AND
CONSULS GENERAL.

2. CONSULAR AFFAIRS:

A. PRISONER VISITS - IN VIEW OF SIMILARITY OF CONDITIONS
IN CANADA TO THOSE IN US, SCA HAS AGREED TO
CONSIDER REQUEST THAT CANADIAN POSTS BE EXEMPTED
FROM THE STANDARD MONTHLY VISIT REQUIREMENT. CON-
SENSUS OF THE MEETING WAS THAT POSTS WOULD MAKE CON-
TACT IMMEDIATELY AFTER LEARNING OF ARREST, BY
TELEPHONE, AND TIME PERSONAL VISITS ON THE BASIS
OF PRISONER'S CIRCUMSTANCES AND STATE OF MIND.
ACTION: EMBASSY WILL CIRCULATE DRAFT GUIDELINES
(ON PRISONER VISITS) TO CONSTITUENT POSTS BY
SEPTEMBER 27, FOR FINAL SUBMISSION TO DEPARTMENT
BY SEPTEMBER 30.

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B. AMENDMENTS TO INS LEGISLATION - MR. WALENTYNOWICZ

REPORTED THAT THERE IS A GOOD POSSIBILITY OF AMENDMENT OF THE IMMIGRATION AND NATIONALITY ACT TO MAKE THE PRESENT EASTERN HEMISPHERE PREFERENCE SYSTEM APPLICABLE ALSO TO IMMIGRANT VISA APPLICANTS BORN IN THE WESTERN HEMISPHERE. MISS HARPER POINTED OUT THAT SHORTAGE OF NON-PREFERENCE NUMBERS WOULD MEAN THAT CANADIAN RETIREES, WHO NOW COMPLAIN ABOUT A TWO AND ON-HALF YEAR WAIT FOR VISA ISSUANCE, WOULD FACE A VIRTUALLY ENDLESS WAITING PERIOD. THIS WOULD CREATE SERIOUS PUBLIC RELATIONS PROBLEMS FOR CANADIAN POSTS.

ACTION: EMBASSY WILL COLLECT AND TRANSMIT TO SCA THE ESTIMATED IMPACT OF THE EASTERN HEMISPHERE PREFERENCE SYSTEM ON CANADIAN APPLICANTS, PARTICULARLY RETIREES. DUE BY OCTOBER 15, 1976.

C. TREATY TRADER STATUS - POSTS AGREED UNANIMOUSLY THAT TREATY TRADER STATUS WOULD BE APPROPRIATE FOR AND WELCOMED BY MANY CANADIAN BUSINESS PEOPLE, IF IT COULD BE CONFERRED. SCA ADMINISTRATOR ASKED FOR SUPPORTIVE DATA REGARDING DEMAND OR NEED FOR TREATY TRADER STATUS. SINCE DATA IS NOT AVAILABLE IN STATISTICAL FORM, OUR CASE WILL HAVE TO BE BASED ON ASSESSMENT OF BENEFITS IT WOULD BRING TO BOTH U.S. AND CANADIAN CITIZENS, AND TO U.S.-CANADIAN RELATIONS IN GENERAL.

ACTION: EMBASSY TO PREPARE PROPOSAL FOR NEGOTIATION OF TREATY TRADER/INVESTOR AGREEMENT BASED ON CONTRIBUTIONS ALREADY RECEIVED FROM CONSTITUENT POSTS AND THEIR COMMENTS ON DRAFT TO BE CIRCULATED BY OCTOBER 15. REPORT TO DEPARTMENT DUE BY OCTOBER 30.

D. CONSUMER EDUCATION: MR. WALENTYNOWICZ EXPRESSED INTEREST IN PUBLISHING CONSUMER EDUCATION MATERIAL INFORMING US TRAVELERS WHAT THEY COULD EXPECT IN VISITING OTHER COUNTRIES. HE ASKED THAT CANADIAN POSTS DEVELOP INFORMATION WHICH WOULD BE USEFUL IN THIS REGARD, FOR SUBMISSION TO SCA.

ACTION: EMBASSY WILL CONSULT WITH CONSTITUENT
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POSTS REGARDING FORM AND CONTENT OF CONSUMER EDUCATION MATERIAL CONCERNING CANADA, FOR DRAFT SUBMISSION TO SCA BY DECEMBER 31, 1976.

E. ANVIS - MR. WALENTYNOWICZ DESCRIBED THE NEW AUTOMATED VISA SYSTEM (ANVIS) AS OFFERING HOPE FOR SAVINGS IN FSL TIME, BUT NOT IN FSO TIME. AMBASSADOR ENDERS PROPOSED THAT THE EMBASSY PRE-

PREPARE A WORKLOAD AND STAFFING PROJECTION FOR CONSULAR AFFAIRS IN CANADA FOR THE NEXT FIVE YEARS, TO INCLUDE POTENTIAL IMPACT OF AUTOMATION AND LABOR-SAVING DEVICES, EFFECT OF CANADIAN IMMIGRATION POLICIES ON U.S., ETC.

ACTION: EMBASSY TO PREPARE A FIVE-YEAR CONSULAR WORKLOAD PROJECTION, BASED UPON BEST AVAILABLE STATISTICS AND COLLATERAL INFORMATION, IN CONSULTATION WITH CONSTITUENT POSTS. DUE BY DECEMBER 31, 1976.

3. ADMINISTRATION:

A. BRIEFING POINTS BY MISS CLARK -

(1) FY-77 WILL BE A LEAN YEAR. IN THE FY-77 BUDGET THE DEPARTMENT NEEDS TO CUT 150 AMERICAN POSITIONS WORLDWIDE. MOST CUTS WILL BE OVERSEAS POSITIONS. THE INSPECTORS ARE ADHERING MORE STRICTLY TO THEIR TWO YEAR INSPECTION CYCLE AND THEY WILL BE IDENTIFYING THE LOWER FIVE PERCENT OF AMERICAN POSITIONS OVERSEAS THAT COULD BE ABOLISHED.

(2) FY-78 BUDGET -- EUR HAS REQUESTED SIX NEW POSITIONS, BUT THE PPG HAS REFUSED THIS AND THE APPEAL TO DEP UNDER SEC EAGLEBURGER HAS ALSO BEEN TURNED DOWN. PROSPECTS APPEAR DOOMED.

(3) REPRESENTATION -- FOR FY77 THIS ALLOWANCE WAS RAISED TO TWO MILLION DOLLARS. EUR WILL RECEIVE A PROPORTIONAL SHARE OF THE INCREASE AND WILL DISTRIBUTE THE FUNDS EQUITABLY TO EUR POSTS, SO CANADIAN POSTS CAN EXPECT SOME INCREASE AS WELL.

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(4) FBO PROGRAM -- THE RECENT CHANGES IN CONGRESSIONAL INTEREST AND THE FBO INSPECTION MAY RESULT IN RATHER DRAMATIC CHANGES IN FBO. IT IS DIFFICULT TO ASSESS FBO'S STANCE OR RESPONSIVENESS TOWARD CURRENT REQUESTS.

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FM AMEMBASSY OTTAWA

TO SECSTATE WASHDC PRIORITY 1213

C O N F I D E N T I A L SECTION 2 OF 2 OTTAWA 3921

(5) TRAVEL -- A RESTRICTION IS IN FORCE LIMITING
FY77 EXPENDITURES TO FY76 LEVELS.

(6) FY 77 FIRST QUARTER ALLOTMENTS WILL BE LIMITED,
BUT THEY WILL PROBABLY BE HIGHER IN SUBSEQUENT
QUARTERS. CANADA IS IN FAIR SHAPE BECAUSE THERE
WERE MANY NON-RECURRING COSTS IN THE FY76 BUDGET AND
THIS HELPS BUDGET PICTURE IN SUBSEQUENT YEARS.

(7) THE PROPOSAL TO CREATE A SPECIALIST (FSRU) CORPS
FOR CONSULAR AND ADMINISTRATIVE JOBS WAS REVIEWED AND
DISCUSSED. IF THIS CHANGE IS ADOPTED IT WILL BEGIN
PRIOR TO THE CHANGES (IF ANY) IN ADMINISTRATION.

(8) FREEDOM OF INFORMATION - LIMITED OFFICIAL USE
IS NOT AN OFFICIAL CLASSIFICATION CATEGORY AND THERE-
FOR INFORMATION SO CLASSIFIED MAY BE RELEASED UNDER
THE FOI ACT. IF LOU INFORMATION IS SENSITIVE
AND THE AUTHOR DOES NOT WANT THE DOCUMENT
RELEASED IT SHOULD BE MENTIONED IN WRITING THAT:
1) THE SOURCE MUST BE PROTECTED; OR 2) THE INFOR-
MATION WAS RELEASED IN CONFIDENCE.

(9) TOUR OF DUTY POLICY - AN AIRGRAM WILL BE SENT
TO ALL EUR POSTS SHORTLY OUTLINING THE TOUR OF DUTY
POLICY. BRIEFLY, FOUR-YEAR TOURS WILL BE CONSIDERED
THE ABSOLUTE MAXIMUM FOR EUR POSTS (WILL INCLUDE
HOME LEAVE AFTER APPROXIMATELY TWO YEARS AT POST).
TOURS FOR JUNIOR OFFICERS AND FIRST-TOUR SECRETARIES
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WILL BE LIMITED TO TWO YEARS.

B. ACTIONS REQUIRED:

(1) P.I.T. THE SECURITY AND PERSONNEL OFFICERS,
ACTING IN CONJUNCTION WITH CONSULATES, SHOULD IDENTIFY

NON-SENSITIVE AREAS IN THE CONSULATES WHERE P.I.T.
AMERICANS WHO DO NOT HAVE FULL SECURITY CLEARANCES MAY
WORK.

(2) FTS LINES - THE ADMINISTRATIVE COUNSELOR WILL
STUDY FEASIBILITY, COST AND JUSTIFICATION FOR LEASING
FTS LINES DIRECTLY FROM CONSULATES TO U.S. BORDER TO
ENABLE THEM TO DIAL DIRECTLY TO NON-FTS NUMBERS.

(3) CHAR FORCE ESCORT - THE SECURITY OFFICER
SHOULD URGENTLY STUDY ALTERNATIVES TO ESCORT SYSTEM
NOW IN FORCE IN TORONTO AND MONTREAL WHEREBY DUTY
OFFICERS ARE REQUIRED TO ACCOMPANY CHAR FORCES
WHILE THEY CLEAN UP CONSULAR PREMISES AFTER HOURS.
CAN AREAS BE DIVIDED BETWEEN SENSITIVE AND NON-
SENSITIVE, WITH SURVEILLANCE PROVIDED ONLY ON
FORMER?

4. ECONOMIC AFFAIRS

A. MR. BOEKER BRIEFED ON WORLD ECONOMIC
CONDITIONS, INCLUDING AN ANALYSIS OF THE CHANGE IN
RELATIVE IMPORTANCE OF CERTAIN PROBLEM AREAS
FOR THE U.S. DISCUSSION COVERED CANADA'S ROLE IN
THE CIEC, CANADIAN PUBLIC REACTIONS TO GOC INTERNATIONAL
ECONOMIC POLICIES (A "THIRD OPTION" WITH RESPECT TO
WORLD TRADE), AND CANADIAN PERCEPTIONS OF CANADA'S
ROLE IN ECONOMIC SUMMIT MEETINGS.

ACTION: AMBASSADOR ASKED PRINCIPAL OFFICERS TO
PROVIDE REGIONAL ASSESSMENT (COPIES BOTH TO
WASHINGTON AND OTTAWA) BY JANUARY 1, 1977, OF PRO-
VINCIAL ATTITUDES TOWARD "THIRD OPTION," CANADA'S
ECONOMIC ROLE IN THE WORLD, CANADA AND THE CIEC,
AND CANADA AND THE THIRD WORLD.

B. MR. VINCE INITIATED DISCUSSION OF BILATERAL
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ECONOMIC AFFAIRS WITH A BRIEF REVIEW OF MOST CON-
TENTIOUS CURRENT ISSUES (ENERGY, BORDER TV, POTASH,
FIRA, AND GOC WHITE PAPER ON THE BANK ACT).
ACTION: PRINCIPAL OFFICERS WERE ASKED TO PROVIDE
"EARLY WARNING" ON LOCAL ISSUES ARISING IN THE
PROVINCES WHICH COULD AFFECT US-CANADIAN BILATERAL
RELATIONS.

C. DISCUSSION OF VARIOUS ECONOMIC FACTORS LED TO
FOLLOWING REPORTING REQUIREMENTS BEING LEVIED ON
PRINCIPAL OFFICERS:

(1) NEW OPPORTUNITIES FOR COOPERATIVE ENDEAVORS BY THE US AND CANADA IN THE ECONOMIC/COMMERCIAL FIELD.

(2) US BUSINESSMEN'S ATTITUDES AND INTENTIONS IN REGARD TO THEIR FIRMS' OPERATIONS IN CANADA.

D. DISCUSSION OF INFORMATION DISTRIBUTION LED TO AGREEMENT ON FOLLOWING POINTS:

(1) EUR/CAN WILL INITIATE BROADER LATERAL DISTRIBUTION OF INSTRUCTIONS AND INFO TELS ON ECONOMIC ISSUES;

(2) EMBASSY WILL BROADEN DISTRIBUTION TO CONSULATES OF TELEGRAMS, AIRGAMS, AND INTERNAL TASKING MEMORANDA.

E. DISCUSSION OF RECENT ANTI-TRUST CASES LED TO COMMITMENT BY MR. BOEKER TO INCREASE FLOW OF INFORMATION TO EMBASSY AND CONSULATES ON NATURE OF ANTI-TRUST CASES WITH A CANADIAN CONNECTION.

F. DISCUSSION OF THE UTILITY OF PARALLEL APPROACHES BY THE CONGENS WHEN THE EMBASSY IS MAKING A REPRESENTATION TO FEDERAL AUTHORITIES IN OTTAWA LED TO AGREEMENT ON THE FOLLOWING ARRANGEMENT:

(1) THE DEPARTMENT WILL REPEAT TO THE CONGENS ANY MESSAGES WHICH INSTRUCT THE EMBASSY TO MAKE REPRESENTATIONS TO THE GOC;

(2) HOWEVER, THE EMBASSY WILL DETERMIN--AND WILL SO INFORM THE CONGENS BY SEPARATE MESSAGE--WHETHER OR NOT CONFIDENTIAL

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THE CONGENS SHOULD MAKE PARALLEL, INFORMAL APPROACHES TO LOCAL AUTHORITIES BASED ON THE INSTRUCTIONS FROM THE DEPARTMENT.

5. POLITICAL AFFAIRS:

A. QUEBEC SEPARATISM

ACTION: AMBASSADOR ASKED CONGEN QUEBEC FOR INVENTORY OF ISSUES (SIMILAR TO AIR TRAFFIC LANGUAGE DISPUTE) WHICH COULD BE SEIZED UPON BY SEPARATISTS TO ADVANCE AND ACCELERATE THE SEPARATIST MOVEMENT.

B. GENERAL DISCUSSION OF REPORTING REQUIREMENTS LED TO EMPHASIS OF FOLLOWING OBJECTIVES AND CRITERIA:

(1) PRIMARY NEED IS FOR BRIEF, (NO MORE THAN 1-2 PAGES), PUNGENT AND TIMELY TELEGRAMS. POSTS WITHOUT ENCRYPTION FACILITIES SHOULD SEND REPORTS VIA SPECIAL DELIVERY TO EMBASSY OR NEARBY POSTS FOR ELECTRICAL TRANSMISSION.

(2) CAREFUL ATTENTION TO SUMMARIES IN TELEGRAMS SO THAT THEY ARE COMPREHENSIVE AND NOT SIMPLY INTRODUCTORY OR A CHECKLIST OF CONTENTS.

(3) WASHINGTON REQUIREMENT FOR EXTENSIVE BACKGROUND INFORMATION TO SUPPLEMENT BRIEF AND SHARPLY FOCUSED TELEGRAMS INTENDED FOR SENIOR PRINCIPALS.

(4) SPEED IN MOVING INFORMATION TO WASHINGTON IS ESSENTIAL.
ENDERS

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